



OHIO DEPARTMENT OF TRANSPORTATION

DISTRICT 04
2088 SOUTH ARLINGTON RD. • AKRON, OH 44306 • 330-786-3100

Supplemental Re-Evaluation for **STA 11th Street / Market St. PID 90465** Environmental Document Level: C2

Approved: 6/11/2025

Prepared By: Brian Peck

ODOT DISTRICT 4

Phone: 330-786-4931

E-mail: Brian.Peck@dot.ohio.gov

District Contact: Brian Peck

Phone: 330-786-4931

E-mail: Brian.Peck@dot.ohio.gov

The environmental review, consultation, and other actions required by applicable Federal environmental laws for this project are being, or have been, carried out by ODOT pursuant to 23 U.S.C. 327 and a Memorandum of Understanding dated December 14, 2020, and executed by FHWA and ODOT.

Table of Contents

Re-evaluation Level.....	3
C2.....	4
Environmental Commitments.....	11
Preparers and Approvals.....	12
Appendix.....	15



Supplemental Re-evaluation Level C2

PID 90465 STA 11th Street / Market St.

Approved: 6/11/2025

Re-evaluation Level

Explain why a re-evaluation is needed?

The C2 level environmental document for this project was initially approved on May 5, 2021, and reevaluated and approved on December 20, 2022. Project construction began in summer 2023 and is ongoing. A reevaluation of the STA-11th Street / Market Street project is warranted now based on the following proposed scope changes.

- Reduction of southbound Cherry Avenue SE from two (2) through lanes to one (1) through lane.
- Removal/closure of the southbound Cherry Avenue SE auxiliary slip ramp to westbound US Route 30.
- Construction of bicycle/pedestrian facilities (multi-use trail) along the footprint of the footprint of the outside/southbound lane of Cherry Avenue SE from approximately 11th Street SE through the US Route 30/Cherry Avenue Interchange LA ending at Ida Park.
- Replacement of existing streetlights along Cherry Avenue SE from approximately 400 linear feet north of 11th Street to approximately 3rd Street SE.

Appropriate studies and coordination were updated/completed to address the new work and anticipated impacts. Additional environmental commitments were added because of the reevaluation of the environmental document.



Supplemental Re-evaluation Level C2

PID 90465 STA 11th Street / Market St.

Approved: 6/11/2025

C2

Project Information

PID:	90465
Project Sponsor:	Canton, City of
ODOT District:	4
Funding Source:	Federal

C2 Section

Project Description:



Supplemental Re-evaluation Level C2
PID 90465 STA 11th Street / Market St.

Approved: 6/11/2025

A C2 level environmental document for this project was approved on May 5, 2021, and reevaluated/approved on December 20, 2022. Project construction began in summer 2023 and is ongoing at the time of this reevaluation. Prior project description/clearance/reevaluation documentation is available in the Project File/Environmental Document and General subsections.

This environmental document reevaluation of the STA-11th Street / Market Street project is being performed to address additional improvements proposed for the project. Proposed changes are as follows.

- Reduction of southbound Cherry Avenue SE from two (2) through lanes to one (1) through lane.
- Removal/closure of the southbound Cherry Avenue SE auxiliary slip ramp to westbound US Route 30.
- Construction of bicycle/pedestrian facilities (multi-use trail) along the footprint of the footprint of the outside/southbound lane of Cherry Avenue SE from approximately 11th Street SE through the US Route 30/Cherry Avenue Interchange LA ending at Ida Park.
- Replacement of existing streetlights along Cherry Avenue SE from approximately 400 linear feet north of 11th Street to approximately 3rd Street SE.

Construction of the proposed lane reduction and multi-use trail along the west (southbound) side of Cherry Avenue SE will require reconstruction of the Ida Place SE intersection approach to Cherry Avenue SE. Additional improvements associated with this work include new curb and gutter construction, curb ramp installations to comply with Americans with Disabilities Act (ADA) standards, shoulder grading, stormwater drainage system modifications, installation of new street lights, signage replacement and center line/channelizing line/stop line/crosswalk line/transverse-diagonal line/other pavement markings applications from approximately 11th Street SE south to Ida Park.

The proposed replacement light poles to be installed between 11th Street and 3rd Street SE will be located at existing street light locations and the new wiring will be run through existing subsurface electrical conduit. This lighting work will extend from the existing southern project limits (Sta. 43+00) to approximately 3rd Street SE, thereby extending the project study area along Cherry Avenue SE approximately 0.42-miles north of the original northern project study area limits.

Local City Comprehensive Plan funds will be utilized to design and construct the above proposed project improvements.

Mapping that depicts the project location on United States Geological Survey (USGS) 7.5-Minute Topographic Quadrangle Mapping is included in the Project File/General/Project Information subsection as *USGS Quadrangle Topographical Map Reevaluation 2025.pdf*.

Short duration lane restrictions and closures may be required during project construction. Lane restriction/closure information will be posted prior to the start of construction. Access shall be maintained to all adjacent properties, businesses and intersecting side streets for the duration of the construction project. Substantial traffic disruptions are not expected during project construction.

All work will be performed within existing street and interchange rights-of-way.

Minor relocations of existing utilities within the project study area will be necessary to construct the project. These minor utility relocations will occur within existing street and interchange rights-of-way. Utilities will not be permanently removed to construct the project. Coordination with the utility companies affected by the proposed construction activities was conducted for the project during project preliminary engineering phase and will continue during its detailed design and construction phases.

The project will not impact any environmentally sensitive resources within the project study area.

The environmental document and associated studies, as applicable, were approved using the Stage 3 Design plans for the project. A copy of the Stage 3 Design plans for the project is included in the Project File/General/Project Information subsection as *Stage 3 Design.pdf*.

Local City Comprehensive Plan funds will be utilized to design and construct the proposed project additional improvements. Therefore, a STIP amendment is not necessary for the project.

The next phase of the proposed project is listed on the STIP:

Yes

Ellis STIP Details

Phase	Current STIP Reference
ENV	On Previous STIP
RW	On Previous STIP
CO	On Previous STIP
DD	On Previous STIP



Supplemental Re-evaluation Level C2

PID 90465 STA 11th Street / Market St.

Approved: 6/11/2025

The next phase of project development is outside of the current STIP/TIP or not federally funded: Yes

The current cost estimate is in line with existing federal procedures for Ohio STIP Amendments and Administration Modifications: Yes

Select the appropriate project type:

(26) Modernization of a highway by resurfacing, restoration, rehabilitation, reconstruction, adding shoulders, or adding auxiliary lanes (including parking, weaving, turning, and climbing lanes), if the action meets the constraints in paragraph I of this section. **Examples include: Joint or limited use of right-of-way where the proposed use would have minimal or no adverse social (including highway safety), economic or environmental impacts; Installation of new noise walls and other new noise mitigation projects; Construction of highway safety and truck escape ramps; Construction of bicycle lanes and pedestrian walkways, sidewalks, shared-use paths, or facilities and trailhead parking that do not otherwise qualify for a C1 designation; Beautification or facility improvement projects (i.e. landscaping, curb and gutter installation and replacement, ADA ramps/curb ramps, installation of park benches, decorative lighting, etc.); Construction of alternative energy facilities (fuel tank farms, wind turbines, etc.)**

(27) Highway safety or traffic operations improvement projects, including the installation of ramp metering control devices and lighting, if the project meets the constraints in paragraph (e) of this section. **Examples include: Lane reduction ("road diet") changes provided traffic analysis is completed; Railroad projects that close at-grade crossings to improve safety or traffic operations.**

In accordance with 23 CFR 771.117(e), the proposed project cannot be processed as a C2 CE, if it involves -

1. **a.** Acquisition of more than a minor amount of ROW (exceeds strip takes)
2. **b.** Residential or non-residential displacements
3. **c.** A U.S. Coast Guard permit or an Individual Section 404 permit under the Clean Water Act
4. **d.** A Section 106 finding of *Adverse Effect*
5. **e.** Section 4(f) impacts greater than de minimis
6. **f.** A finding of *May Affect, Likely to Adversely Affect* to Threatened and Endangered Species
7. **g.** Construction of temporary access, or the closure of existing road, bridge, or ramps, that would result in major traffic disruptions
8. **h.** Changes in access control
9. **i.** Floodplain encroachment other than functionally dependent uses (e.g., bridges, wetlands) or actions that facilitate open space use (e.g., recreational trails, bicycle and pedestrian paths)
10. **j.** Construction activities in, across or adjacent to a river component designated or proposed for inclusion in the National System of Wild and Scenic Rivers
11. **k.** No minor public or agency controversy on environmental grounds (no opposition from any organized groups or agencies and no unresolved environmental coordination)
12. **l.** A full Environmental Justice Analysis Report (EJAR) is required (the project must be processed as a D-level CE or higher-level document). If a memo-to-file/letter/IOC-format EJAR Short Report is determined to be the appropriate level of documentation, contact OES regarding NEPA document level.

For certification purposes, documentation is required to illustrate no significant impacts will occur to the following environmental resources and that no unusual circumstances exist that would warrant a



Supplemental Re-evaluation Level C2

PID 90465 STA 11th Street / Market St.

Approved: 6/11/2025

higher level of NEPA document. Upload all supporting documentation to the project file.

Ecological

Waterways:

Not Present

Will any wetlands be impacted?

No

The identified Federally Listed Species for the project received an effect determination of No Effect.

Endangered Species Remarks:

This project is considered ecologically exempt under the Ecological MOA (Agreement 19394). The project will not impact any listed species or environmentally sensitive resources within the project study area. See the *Ecologically Exempt STA-11th Street Reeval 2025.pdf* for the project in the Project File/Ecological/Reports subsection.

Scenic Rivers

No National Wild and Scenic River
Within 1000 Feet of the Proposed
Project Area

Scenic Rivers Remarks

This project is not located in proximity of a designated Wild or Scenic River.

Floodplains

100-Year Floodplain:

No Encroachment Within a Special
Flood Hazard Area (SFHA)

Floodplain Remarks

ODOT District 4 Environmental Section personnel reviewed the FEMA FIRMs for the project study area and determined the project does not encroach within a mapped special flood hazard area (SFHA). See the floodplains mapping documentation for the project in the Project File/Permits/Floodplains subsection.

Section 4(f)

Section 4(f):

Present; No Programmatic
Evaluation or Individual Evaluation
Required

Section 4(f) Determination:

Transportation Enhancement Exception - 774.13(g)

de minimis - Cultural Resources

Section 4(f) Determination Date - 774.13(g)

04/30/2025

Section 4(f) Determination Date - *de minimis* - Cultural Resources

04/01/2019

Section 4(f) Remarks



Supplemental Re-evaluation Level C2

PID 90465 STA 11th Street / Market St.

Approved: 6/11/2025

Based upon review of the Section 4(f) Determination Request Form (DRF) ODOT-OES determined the proposed project can be processed as an exception to the requirement for Section 4(f) approval. In accordance with 23 CFR 774.13(g), the proposed project will preserve and/or enhance Ida Park and will not adversely affect the protected recreational activities, features, or attributes. This determination was made based on the proposed scope of work and concurrence received from the Official with Jurisdiction (OWJ). No further Section 4(f) coordination is required at this time.

The following measures to minimize harm will be incorporated into the plans as plan notes and as environmental commitments in the NEPA environmental document:

1. Access to Ida Park shall be maintained at all times during construction activities.
2. Temporary construction fencing shall be installed along proposed construction limits prior to the start of construction activities, as needed, to protect Section 4(f) properties and the public.
3. Appropriate signage shall be installed to alert users of Ida Park of construction activities.
4. The contractor shall closely coordinate the construction schedule with the City of Canton Engineering Department and the Canton Parks & Recreation Department prior to start of any construction activities in proximity of Ida Park.

Moreover, on May 20, 2025, ODOT Office of Environmental Services Cultural Resources Section and Policy Section personnel reaffirmed the subject property meets the criteria for a Section 4(f) *de minimis* finding under 23 CFR 774.3 (b) for a Section 106 historic property. The prior *de-minimis* Cultural Resources Section 4(f) determination, dated April 1, 2019, remains valid for the project.

See Section 4(f) resource documentation and determination information for the project in the Project File/Section 4(f)/Coordination, Project Information and Reports subsections.

Section 6(f)

Section 6(f):

Not present

Cultural Resources

Cultural Resources:

Present; No Finding of Adverse Effect

Cultural Resources Coordination:

No Adverse Effect

Cultural Resources Coordination - ODOT Approval/SHPO
Concurrence Date

05/19/2025

Cultural Resources Remarks



Supplemental Re-evaluation Level C2

PID 90465 STA 11th Street / Market St.

Approved: 6/11/2025

Based on the results of the records check, the scope of the undertaking, prior coordination, and the results of the cultural resources review, no further cultural resource investigations are warranted for the project. In accordance with Stipulation V(C)(4) of the Section 106 Programmatic Agreement (Agreement No. 38503) executed on June 29, 2023, ODOT-OES has determined a finding of 'no adverse effect' remains applicable to the project based on the following:

- During prior coordination, Ohio's SHPO concurred with ODOT-OES that the work proposed would not affect the characteristics that qualify the Hercules Motors Corporation Industrial Complex Historic District (NRHP #05000575) for listing on the National Register of Historic Places, therefore, there would be no adverse effect upon the historic district.
- Ohio's SHPO agreed with "not eligible" determinations on March 27, 2019, and again on November 18, 2022.
- Permanent right-of-way will be acquired from the south end of the Hercules Motors historic boundary, and the land will be converted to a transportation facility. In accordance with 23 CFR 774, ODOT affirms the *de minimis* Section 4(f) finding dated April 1, 2019, for the Hercules Motors Corporation Industrial Complex NRHP district.
- There are no cultural resources in APE for the new part of the project.
- No archaeological resources listed or eligible for listing in the NRHP will be affected by the project.

The State Historic Preservation Office (SHPO) concurred with this ODOT-OES finding for the project on June 2, 2025. See the cultural resources documentation for the project in the Project File/Cultural Resources/Project Information subsection and the Cultural Resources Tab.

Tribal Consultation Summary/Remarks:

As part of the Tribal Consultation process, the ODOT EnviroNet System notified several Tribes about the project on March 15, 2019. No comment or objection was received from any Tribe concerning this project. The ODOT EnviroNet System notified Tribes about the project again on May 19, 2025. To date, no comment or objection has been received from any Tribe concerning this project.

Environmental Resources Considered

The following environmental resources are present and have been studied for potential impacts:

Regulated Materials

Air Remarks

This project has been determined to generate minimal air quality impacts for Clean Air Act criteria pollutants and has not been linked with any special mobile source air toxic (MSAT) concerns. As such, this project will not result in changes in traffic volumes, vehicle mix, basic project location, or any other factor that would cause a meaningful increase in MSAT impacts of the project from that of the no-build alternative. Moreover, Environmental Protection Agency (EPA) regulations for vehicle engines and fuels will cause overall MSAT emissions to decline significantly over the next several decades. Based on regulations now in effect, an analysis of national trends with EPA's MOVES3 model forecasts a combined reduction of over 76 percent in the total annual emissions rate for the priority MSAT from 2020 to 2060 while vehicle-miles of travel are projected to increase by 31 percent (Updated Interim Guidance on Mobile Source Air Toxic Analysis in NEPA Documents, Federal Highway Administration, January 18, 2023). This will both reduce the background level of MSAT as well as the possibility of even minor MSAT emissions from this project. Therefore, no air quality studies, or coordination are needed for this project. See documentation regarding air quality for the project in the Project File/Air/Project Information subsection.

Noise Remarks

The proposed improvements do not add capacity/through lanes and do not move through travel lanes equal to or greater than 50% closer to noise sensitive areas, Moreover, aspects of the proposed improvements fall under 40CFR93.126 under "Projects that correct, improve, or eliminate hazardous locations or features". Therefore, noise analysis is not required for the project under 23 CFR 772. See documentation regarding noise impacts for the project in the Project File/Air/Project Information subsection.

The project involves ROW acquisition, Deep Excavation, or OEPA 513 Landfill Authorization: No

Hazardous Materials - OES Approval Date:

06/11/2025



Supplemental Re-evaluation Level C2

PID 90465 STA 11th Street / Market St.

Approved: 6/11/2025

Regulated Materials Review Remarks:

Based on the change in construction scope of work and information provided in the RMR Screening dated April 16, 2025, no additional RMR or special material management is warranted within the extended project study area. See the RMR documentation for the project in the Project File/ESA/Reports subsection.

Environmental Justice

Projects that meet C2 criteria must be in accordance with ODOT's EJ Guidance and activities conducted for Public Involvement are commensurate to the project's type and scope of work.

Environmental Justice Populations

Does Not Exceed UP Guidance
Criteria; No UP Analysis Report
Required and No UP Issues Raised
During Public Involvement

Public Involvement

Public Involvement:

Minimum PI Requirements Met; No
Minor Public or Agency Controversy
on Environmental Grounds

Public Involvement Remarks

The City of Canton conducted various public involvement activities for the project including a press release and website postings and stakeholder and property owner notifications (public officials, emergency/public service providers and abutting property owners). Comments were requested by all public involvement activities conducted for the project. Written comments were received from one individual and one phone call was received as a result of the public involvement activities conducted for the project. See the public involvement documentation, including the received comments and response to comments, for the project in the Project File/Public Involvement/Project Information subsection.

Environmental Commitments

Environmental Commitments

Yes



Supplemental Re-evaluation Level C2

PID 90465 STA 11th Street / Market St.

Approved: 6/11/2025

Environmental Commitments

C2

- 1) The Project Designer shall incorporate a petroleum-contaminated soils (PCS) plan note into the plans for any deep excavation performed by the project in proximity to the following property: RMR Site No. RMR-008 (219 Navarre Road SW).
- 2) The Project Designer shall incorporate a solid waste plan note into the plans for any deep excavation performed by the project in proximity to the following properties: RMR Site Nos. RMR-010 (104 Navarre Road SW); RMR-016 (220 11th Street, Market Avenue S); RMR-024/025/026 (101 11th Street, Cherry Street).
- 3) The following measures to minimize harm will be incorporated into the plans as plan notes: 1) access to Ida Park shall be maintained at all times during construction activities; 2) temporary construction fencing shall be installed along proposed construction limits prior to the start of construction activities, as needed, to protect Section 4(f) properties and the public; 3) appropriate signage shall be installed to alert users of Ida Park of construction activities; and 4) the contractor shall closely coordinate the construction schedule with the City of Canton Engineering Department and the Canton Parks & Recreation Department prior to start of any construction activities in proximity of Ida Park.



Supplemental Re-evaluation Level C2

PID 90465 STA 11th Street / Market St.

Approved: 6/11/2025

Preparers and Approvals

Form Preparer:

Brian Peck
ODOT DISTRICT 4
330-786-4931
Brian.Peck@dot.ohio.gov

Approvals & Electronic Signatures

Approved & Electronically Signed By:	Approval Date:
Brian Peck (ENV SPEC 3)	6/11/2025



Appendix

Underserved Populations

Census Mapping.pdf

ESA

OES Recommendations - Phase II.pdf

OES Recommendations - Screening.pdf

OES Recommendations-Screening Adendum-Reeval 12-20-2022.pdf

RMR Investigation Report.pdf

Regulated Materials Review Appendices Revised 5-14-2020.pdf

Regulated Materials Review Form Revised 5-5-2020.pdf

Underserved Populations

Underserved Populations Documentation Form.pdf

General

Aerial Map - Reevaluation 2025.pdf

Aerial Map.pdf

County Map - Reevaluation 2025.pdf

County Map.pdf

Project Description Continued.pdf

USGS Quadrangle Topographical Map - Reevaluation 2025.pdf

USGS Quadrangle Topographical Map-Reevaluation 12-20-2022.pdf

USGS Quadrangle Topographical Map.pdf

Air

Flow Chart Determination - Air Reevaluation 2025.pdf

Project Related ODOT Decision - Air Reevaluation 2025.pdf

Project Related OES Decision - Air Reevaluation 12-20-2022.pdf

Project Related OES Decision - Air.pdf

Noise

Flow Chart Determination - Noise Reevaluation 2025.pdf

Project Related ODOT Decision - Noise Reevaluation 2025.pdf

Project Related OES Decision - Noise Reevaluation 12-20-2022.pdf



Supplemental Re-evaluation Level C2

PID 90465 STA 11th Street / Market St.

Approved: 6/11/2025

Project Related OES Decision - Noise.pdf

RMR

ODOT District 4 Review - Screening Reevaluation 2025.pdf

Cultural Resources

Project Related OES Decision - Cultural Resources.pdf

Project Related OES Decision - Tribal Coord Reeval 2025.pdf

Records Check - Reevaluation 12-20-2022.pdf

Records Check - Reevaluation 2025.pdf

Records Check.pdf

SHPO Comments

SHPO Concurrence - Re-Evaluation.pdf

Transmittal 1 - Effect Determination

Transmittal 2 - Effect Determination Re-evaluation

Transmittal 3 - Effect Determination

Transmittal 4 - Effect Determination

Tribal Comments.pdf

Tribal Consultation

Ecological

Ecological Review Form - Ecologically Exempt Project.pdf

ODNR Scenic River MOA Conditions

Other Resources

Water Source Protection Area Map - Reevaluation 2025.pdf

Water Source Protection Area Map.pdf

Well Log Data.pdf

Section 4(f)

OES Cultural Resources 4(f) Decision - Reevaluation 2025.pdf

OES Cultural Resources 4(f) Determination.pdf

OES Recreational 4(f) Determination - Reevaluation 2025.pdf

Project Cultural Section 4(f) Decision - Reevaluation 2025.pdf

Project OES Decision - Cultural Section 4(f) Reeval 2025.pdf

Project Related OES Decision - Section 4(f) Reeval 2025.pdf

Public Involvement



Supplemental Re-evaluation Level C2

PID 90465 STA 11th Street / Market St.

Approved: 6/11/2025

Canton Project Website Snapshot - Reeval 2025.pdf
Canton Major Project Website Posting Snapshot - Reeval 2025.pdf
Emergency and Public Services Email List - Reeval 2025.pdf
Meeting Announcement Published in Canton Repository.pdf
News Article.pdf
ODOT Press Release Email Notification - Reeval 2025 .pdf
ODOT Project Website Snapshot - Reeval 2025.pdf
Property Owner Notification Mail Addresses - Reeval 2025.pdf
Property Owner Notification Mailer - Reeval 2025.pdf
Public Comments Received - Reevaluation 2025.pdf
Public Comments Received_4_29_21.pdf
Public Meeting Exhibits.pdf
Public Meeting Handouts.pdf
Public Meeting Notification Letter.pdf
Public Meeting Presentation.pdf
Public Meeting Sign In Sheet.pdf
Public Notification Letter.pdf
Public Notification Mailing List_2018.pdf
Public Notification Mailing List_2021.pdf
Public Notification Published in Canton Repository.pdf
Public and Emergency Services Notification - Reeval 2025.pdf
Response to Public Comments - Reevaluation 2025.pdf
Response to Public Comments_5_4_21.pdf
Response to Public Meeting Comment.pdf
Screenshot Canton Project Website - Updated September 2020.pdf

Permits

FEMA FIRM - Reevaluation 12-20-2022.pdf
FEMA FIRM - Reevaluation 2025.pdf
FEMA FIRM.pdf
Project Determination-Floodplain Impacts-Reeval 12-20-2022.pdf