



OHIO DEPARTMENT OF TRANSPORTATION

DISTRICT 04
2088 SOUTH ARLINGTON RD. • AKRON, OH 44306 • 330-786-3100

Environmental Document

for

STA SR 0687 02.30 PID 114831

Environmental Document Level: C2

Approved: 10/17/2023

Prepared By: District 4

Brian Peck
Phone: 330-786-4931
E-mail: Brian.Peck@dot.ohio.gov

The environmental review, consultation, and other actions required by applicable Federal environmental laws for this project are being, or have been, carried out by ODOT pursuant to 23 U.S.C. 327 and a Memorandum of Understanding dated December 14, 2020, and executed by FHWA and ODOT.

Table of Contents

| | |
|--------------------------------|----|
| C2..... | 3 |
| Environmental Commitments..... | 9 |
| Preparers and Approvals..... | 10 |
| Appendix..... | 12 |



C2

Project Information

PID: 114831
Project Sponsor: DISTRICT 4-PLANNING
ODOT District: 4
Funding Source: Federal

Project Description:

The Ohio Department of Transportation proposes to widen and improve State Route (SR) 687 (Fulton Road) and Frank Road to accommodate turning lane additions. The project extends along SR 687 between Frank Avenue/Sibila Road and Everhard Road and north along Frank Avenue and Everhard Road from SR 687, in Jackson Township, Stark County. The project will construct a new southbound right turn lane on Frank Avenue to westbound SR 687 and update the Frank Avenue lane configuration to provide a through, through-left and left turning lanes. The project will also add longitudinal channelizers on the SR 687 centerline to prohibit mid-block left turns, rebuild drive entrances along SR 687 to reconfigure to a right in/out condition and reconstruct/upgrade existing traffic control signals at the Frank Avenue/Sibila Road and Everhard Road intersections. Additional improvements proposed by the project include curb and gutter reconstruction, new curb and gutter construction, stormwater drainage system reconstruction and modification, new curb ramp installations, new traffic sign installations, existing street light replacements and center line/channelizing line/stop line/crosswalk line/transverse-diagonal line/other pavement markings applications. Mapping that depicts the project location on United States Geological Survey (USGS) 7.5-Minute Topographic Quadrangle Mapping is included in the Project File/General/Project Information subsection as *USGS Quadrangle Topographical Map.pdf*. Traffic will be maintained using a combination of part-width construction and lane closures and restrictions. It will be necessary to temporarily restrict access along SR 687 during drive reconstruction. Alternative access drives will be maintained in combination with part-width construction to ensure access to establishments is maintained throughout the construction duration. Lane restriction and closure information will be posted within the project limits and at all intersecting side streets prior to the start of project construction. Access shall be maintained to all adjacent properties and businesses for the duration of project construction. Substantial traffic disruptions are not expected during project construction.

Approximately 0.2684 acre of new permanent right-of-way will be acquired from 5 parcels and 0.1648 acre of temporary right-of-way will be acquired from 5 parcels to construct the project. Total property takes, structure takes or relocations are not proposed by the project. See the right-of-way plan for the project in the Project File/General/Project Information subsection as *Right of Way Plan Sheets.pdf*.

Minor relocations of existing utilities within the project study area will be necessary to construct the project. These minor utility relocations will occur within the existing/new permanent roadway and utility easement rights-of-way. Utilities will not be permanently removed to construct the project. Coordination with the utility companies affected by the proposed construction activities was conducted for the project during its preliminary engineering phase and will continue during its detailed design phase. This project is considered ecologically exempt under the Ecological MOA (Agreement 19394). See the *Ecologically Exempt STA-687-2.30.pdf* for the project in the Project File/Ecological/Reports subsection.

The project will not impact any other environmentally sensitive resources within the project study area.

The environmental document and associated studies, as applicable, were approved using the Stage 2 Design plan and right-of-way plan developed for the project. A copy of the Stage 2 Design and preliminary right-of-way plans for the project are included in the Project File/General/Project Information subsection as *Stage 2 Design.pdf* and *Right of Way Plan Sheets.pdf*, respectively.

The total estimated project cost specified is less than the total project cost specified in the ODOT State Fiscal Years 2024 - 2027 Statewide Transportation Improvement Program (STIP). Fiscal constraint is at the Statewide Line Item (SLI) Group level. An individual project utilizing a SLI does not require a STIP/TIP amendment.

The next phase of the proposed project is listed on the STIP: Yes

**Ellis STIP Details**

| Phase | Current STIP Reference |
|-------|------------------------|
| ENV | On Previous STIP |
| RW | 114831: 24-27 STIP |
| CO | 114831: 24-27 STIP |
| DD | 114831: 24-27 STIP |

The current cost estimate is in line with existing federal procedures for Ohio STIP Amendments and Administration Modifications: Yes

Select the appropriate project type:

(26) Modernization of a highway by resurfacing, restoration, rehabilitation, reconstruction, adding shoulders, or adding auxiliary lanes (including parking, weaving, turning, and climbing lanes), if the action meets the constraints in paragraph I of this section. **Examples include: Joint or limited use of right-of-way where the proposed use would have minimal or no adverse social (including highway safety), economic or environmental impacts; Installation of new noise walls and other new noise mitigation projects; Construction of highway safety and truck escape ramps; Construction of bicycle lanes and pedestrian walkways, sidewalks, shared-use paths, or facilities and trailhead parking that do not otherwise qualify for a C1 designation; Beautification or facility improvement projects (i.e. landscaping, curb and gutter installation and replacement, ADA ramps/curb ramps, installation of park benches, decorative lighting, etc.); Construction of alternative energy facilities (fuel tank farms, wind turbines, etc.)**

(27) Highway safety or traffic operations improvement projects, including the installation of ramp metering control devices and lighting, if the project meets the constraints in paragraph (e) of this section. **Examples include: Lane reduction ("road diet") changes provided traffic analysis is completed; Railroad projects that close at-grade crossings to improve safety or traffic operations.**

In accordance with 23 CFR 771.117(e), the proposed project cannot be processed as a C2 CE, if it involves -

1. **a.** Acquisition of more than a minor amount of ROW (exceeds strip takes)
2. **b.** Residential or non-residential displacements
3. **c.** A U.S. Coast Guard permit or an Individual Section 404 permit under the Clean Water Act
4. **d.** A Section 106 finding of *Adverse Effect*
5. **e.** Section 4(f) impacts greater than de minimis
6. **f.** A finding of *May Affect, Likely to Adversely Affect* to Threatened and Endangered Species
7. **g.** Construction of temporary access, or the closure of existing road, bridge, or ramps, that would result in major traffic disruptions
8. **h.** Changes in access control
9. **i.** Floodplain encroachment other than functionally dependent uses (e.g., bridges, wetlands) or actions that facilitate open space use (e.g., recreational trails, bicycle and pedestrian paths)
10. **j.** Construction activities in, across or adjacent to a river component designated or proposed for inclusion in the National System of Wild and Scenic Rivers
11. **k.** No minor public or agency controversy on environmental grounds (no opposition from any organized groups or agencies and no unresolved environmental coordination)



Environmental Document Level: C2

PID 114831 STA SR 0687 02.30

Approved: 10/17/2023

12. **I.** A full Environmental Justice Analysis Report (EJAR) is required (the project must be processed as a D-level CE or higher-level document). If a memo-to-file/letter/IOC-format EJAR Short Report is determined to be the appropriate level of documentation, contact OES regarding NEPA document level.

For certification purposes, documentation is required to illustrate no significant impacts will occur to the following environmental resources and that no unusual circumstances exist that would warrant a higher level of NEPA document. Upload all supporting documentation to the project file.

Ecological

Waterways: Not Present

Will any wetlands be impacted? No

Endangered Species: No Impacts to Protected Species and Critical Habitat

Scenic Rivers No National Wild and Scenic River Within 1000 Feet of the Proposed Project Area

Scenic Rivers Remarks

This project is not located in proximity of a designated Wild or Scenic River.

Floodplains

100-Year Floodplain: No Encroachment Within a Special Flood Hazard Area (SFHA)

Floodplain Remarks

ODOT District 4 Environmental Section personnel reviewed the FEMA FIRMs for the project study area and determined the project does not encroach within a mapped special flood hazard area (SFHA). See the floodplains mapping documentation for the project in the Project File/Permits/Floodplains subsection.

Section 4(f)

Section 4(f): Not present

Section 4(f) Remarks

Section 4(f) properties are not present within or in proximity to the project study area.

Section 6(f)

Section 6(f): Not present

Cultural Resources



Environmental Document Level: C2

PID 114831 STA SR 0687 02.30

Approved: 10/17/2023

Cultural Resources:

Present; No Finding of Adverse Effect

Cultural Resources Coordination:

Minimum Potential to Cause Effect
Appendix B

**Cultural Resources Coordination - ODOT Approval/SHPO
Concurrence Date**

05/31/2023

Cultural Resources Remarks

The proposed undertaking will focus on the existing road operational rights-of-way. However, new right-of-way will be taken from the previously disturbed landscape. The project setting is bracketed by modern commercial or retail properties. No buildings will be involved in construction and no relocations will be required for the project. Literature search conducted for the project study area determined no inventoried buildings (OHI) or known archaeological sites (OAI) will be impacted by project construction. Furthermore, no listed or eligible historic properties are found in the project study area or area of potential effects (APE). Based on previous disturbance and absence of recorded resources, no further cultural resource survey was conducted form the project undertaking.

The ODOT Office of Environmental Services (OES), Cultural Resources Section determined the proposed project construction operations/actions are exempt from further cultural resource consideration by the 11/8/17 Cultural Resource PA (Agreement No. 19319). In this case, no new permanent right-of-way from a historic property will be acquired and no contributing element of an historic district will be removed or altered by construction.

In accordance with Stipulation V(C)(1) and Appendix B of the Section 106 Programmatic Agreement executed on November 8, 2017 (Agreement No. 19319), amended on July 11, 2019, ODOT-OES has determined that the proposed project is a type of undertaking that has 'minimal potential to cause effects' to historic properties and is not a part of a larger undertaking. See the cultural resources documentation for the project in the Project File/Cultural Resources/Project Information subsection and the Cultural Resources Tab.

Environmental Resources Considered

The following environmental resources are present and have been studied for potential impacts:

Regulated Materials

Air Remarks

Air quality studies or coordination are not required for this project. Project meets 40CFR93.126 as "Projects that correct, improve, or eliminate hazardous locations or features".

Noise Remarks

The project does not qualify as a Type I project for noise (*i.e.*, not adding capacity, not moving through travel lanes equal to or greater than 50% closer to noise sensitive areas) and a noise analysis is not required for the project by 23 CFR 772.

**The project involves ROW acquisition, Deep Excavation, or OEPA
513 Landfill Authorization:**

Yes - Screening

Regulated Materials Review Screening:

Plan Note Required



Regulated Materials Review Screening - DEC/OES Approval Date:

05/05/2023

Regulated Materials Review Remarks:

Based on the information in the Regulated Materials Review (RMR) Screening completed for the project, ODOT-OES concurred with the project consultant's recommendation that a petroleum contaminated soils (PCS) plan note is warranted for excavated soils in proximity of the Speedway Gas Station property (RM-004) located at 5050 Fulton Drive NW. No further RMR activities are warranted for other properties present within the project limits. See the RMR documentation for the project in the Project File/ESA/Reports and Coordination subsections.

Environmental Justice

Projects that meet C2 criteria must be in accordance with ODOT's EJ Guidance and activities conducted for Public Involvement are commensurate to the project's type and scope of work.

Environmental Justice Populations

Present; No EJAR Required, Does Not Exceed EJ Guidance Criteria, and No Issues Raised During Public Involvement

Identified Environmental Justice Populations

| Census Block Group # | % Minority | % Low Income |
|----------------------|------------|--------------|
| 391517113213 | 16 | 18 |
| 391517113221 | 16 | 29 |
| 391517113222 | 24 | 38 |

Environmental Justice Remarks

A review of the ODOT Transportation Information Mapping System (TIMS) indicated Environmental Justice populations within the proposed project area. No businesses or residences will be acquired or relocated as part of the project. The proposed project will have no disproportionately high and adverse effects to minority or low-income populations based upon the table above and attached mapping. No concerns related to impacts on Environmental Justice populations were raised as a result of public involvement activities conducted as part of the proposed project. Therefore, in accordance with the protections of Executive Order 12898 and FHWA Order 6640.23A, no further analysis is required. See Environmental Justice documentation for the project in the Project File/Environmental Justice/Project Information subsection.

Public Involvement

Public Involvement:

Minimum PI Requirements Met; No Minor Public or Agency Controversy on Environmental Grounds

Public Involvement Remarks



Environmental Document Level: C2

PID 114831 STA SR 0687 02.30

Approved: 10/17/2023

Various public involvement activities were conducted for the project, including a press release transmitted to local media outlets, notification letters with exhibit/comment form mailed to property owners/tenants/stakeholders, project notification flyers distributed to businesses within the project limits, and the press release/exhibit/comment form and other project information posted to the ODOT Project Website. Project comments were requested with all public involvement activities. Project information was also announced on WHPC, a local radio station, and published on WHBC's website. Written comments were received as a result of the public involvement activities performed for the project. All comments were responded to accordingly and a summary of the comments received, and response information was posted to the ODOT Project Website. See the public involvement documentation for the project, including the received comments and responses to comments, in the Project File/Public Involvement/Project Information subsection.

Environmental Commitments

Environmental Commitments

Yes



Environmental Document Level: C2

PID 114831 STA SR 0687 02.30

Approved: 10/17/2023

Environmental Commitments

C2

1) A RMR Plan Note for PSC is warranted for RM-004, Speedway, 5050 Fulton Dr NW. In addition, no further RMR or special material management is warranted for the other properties studied. However, If the plans change and additional ROW and/or deep excavation is needed, further RMR may be required.



Environmental Document Level: C2

PID 114831 STA SR 0687 02.30

Approved: 10/17/2023

Preparers and Approvals

Form Preparer

District 4
Contact: Brian Peck
330-786-4931
Brian.Peck@dot.ohio.gov

Approvals & Electronic Signatures

| Approved & Electronically Signed By: | Approval Date: |
|---|-----------------------|
| Brian Peck (ENV SPEC 3) | 10/17/2023 |



Appendix

General

Aerial Map - Preliminary Design.pdf

County Map.pdf

USGS Quadrangle Topographical Map.pdf

ESA

OES Recommendations - Screening.pdf

Regulated Materials Review Form.pdf

Cultural Resources

Minimal Potential to Cause Effect - Appendix B

Records Check.pdf

Ecological

ODNR Scenic River MOA Conditions

Other Resources

Site Specific Resource Mapping.pdf

Environmental Justice

Census Mapping.pdf

Public Involvement

Affected Property Owner Notification Mailing List.pdf

Affected Property Owner Public Notification Exhibit.pdf

Comment Form Exhibit.pdf

News Article - WHBC Talk Radio.pdf

Press Release.pdf

Project Notification Public and Emergency Services.pdf

Project Website Snapshot 8-22-2023.pdf

Property Owner Notification Flyer Locations.pdf

Public Comments Received.pdf

Public and Emergency Services Notification Contact List.pdf

Response to Public Comments - Comment-Response Summary Table.pdf

Response to Public Comments Email Correspondence.pdf



Environmental Document Level: C2

PID 114831 STA SR 0687 02.30

Approved: 10/17/2023

Website Snapshot - Public Comment-Response Summary Table.pdf

Permits

FEMA FIRM.pdf