OHIO DEPARTMENT OF TRANSPORTATION

DISTRICT 12
5500 TRANSPORTATION BLVD. • GARFIELD HGTS., OH 44125 • 216-581-2100

Environmental Document

for

CUY Wade Park Ave PID 122338

Environmental Document Level: C2

Approved: 10/16/2026

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The environmental review, consultation, and other actions required by applicable Federal environmental laws for this project are being, or have been, carried-out by ODOT pursuant to 23 U.S.C. 327 and the Memorandum of Understanding dated May 8, 2026 and executed by FHWA and ODOT and the Memorandum of Understanding dated December 3, 2024, and executed by FRA and ODOT.

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C2

Project Information

C2 Section

PIDs	122338
Project Sponsor	Cleveland, City of
ODOT District	12
Funding Source	Federal

Project Description:

The City of Cleveland, in partnership with the Ohio Department of Transportation (ODOT), is proposing to resurface Wade Park Avenue from E. 66th Street to E. 118th Street in the City of Cleveland, Cuyahoga County. Work will include curb ramps, curb extensions, adding a two-way bike lane, on-street parking, signal removals, signal upgrades, installation of roundabouts, pavement markings, and pavement removal on Ansel Road from Crawford Road to Wade Park Avenue.
There is no permanent or temporary right-of-way nor is there deep excavation required for this project. Utility impacts are anticipated.
Construction is anticipated to start in May 2027 and last for approximately 13 months. The project will maintain eastbound traffic along Wade Park Avenue at all times during paving work. During Phase 2A & 2B , westbound traffic will be detoured along E 79th Street, US 6 (Superior Avenue), and E 66th Street. During Phase 3A & 3B , westbound traffic will be directed along E 105th Street, US 6 (Superior Avenue), and E 79th Street. During Phase 4A & 4B , westbound traffic will be directed along E 118th Street, US 20 (Euclid Avenue), and E 105th Street. Access to all nearby properties will be maintained.
The environmental document and associated studies are being approved using Stage 2 Plans. A copy of these plans is included in Project File/General/Project Information/Stage 2 Design.pdf.

The next phase of the proposed project is listed on the STIP: Yes

Ellis STIP Details

Phase	Current STIP Reference
CO	122338: 26-29 STIP

The current cost estimate is in line with existing federal procedures for Ohio STIP Amendments and Administration Modifications: Yes

Select the appropriate project type:

(26) Modernization of a highway by resurfacing, restoration, rehabilitation, reconstruction, adding shoulders, or adding auxiliary lanes (including parking, weaving, turning, and climbing lanes), if the action meets the constraints in paragraph I of this section. **Examples include: Joint or limited use of right-of-way where the proposed use would have minimal or no adverse social (including highway safety), economic or**

environmental impacts; Installation of new noise walls and other new noise mitigation projects; Construction of highway safety and truck escape ramps; Construction of bicycle lanes and pedestrian walkways, sidewalks, shared-use paths, or facilities and trailhead parking that do not otherwise qualify for a C1 designation; Beautification or facility improvement projects (i.e. landscaping, curb and gutter installation and replacement, ADA ramps/curb ramps, installation of park benches, decorative lighting, etc.); Construction of alternative energy facilities (fuel tank farms, wind turbines, etc.)

In accordance with 23 CFR 771.117(e), the proposed project cannot be processed as a C2 CE, if it involves - a. Acquisition of more than a minor amount of ROW (exceeds strip takes) b. Residential or non-residential displacements c. A U.S. Coast Guard permit or an Individual Section 404 permit under the Clean Water Act d. A Section 106 finding of Adverse Effect e. Section 4(f) impacts greater than de minimis f. A finding of May Affect, Likely to Adversely Affect to Threatened and Endangered Species g. Construction of temporary access, or the closure of existing road, bridge, or ramps, that would result in major traffic disruptions h. Changes in access control i. Floodplain encroachment other than functionally dependent uses (e.g., bridges, wetlands) or actions that facilitate open space use (e.g., recreational trails, bicycle and pedestrian paths) j. Construction activities in, across or adjacent to a river component designated or proposed for inclusion in the National System of Wild and Scenic Rivers k. No minor public or agency controversy on environmental grounds (no opposition from any organized groups or agencies and no unresolved environmental coordination) l. Substantial Community Impacts (if a Community Impact Assessment is required, contact OES for guidance). For certification purposes, documentation is required to illustrate no significant impacts will occur to the following environmental resources and that no unusual circumstances exist that would warrant a higher level of NEPA document. Upload all supporting documentation to the project file.

Ecological

Waterways: Not Present

Will any wetlands be impacted? No

The identified Federally Listed Species for the project received an effect determination of No Effect.

Endangered Species Remarks:

The project has been determined to be an Ecologically Exempt project. The project will not impact suitable habitat for federally listed or state listed species that would result in an effect or impact to listed species.

See the threatened/endangered species documentation for the project in the Project File/Ecological/Reports and the Ecological tab. District approval date: 6/04/26.

Scenic Rivers No National Wild and Scenic River Within 1000 Feet of the Proposed Project Area

Scenic Rivers Remarks

There are no national or state-listed wild and scenic rivers within 1,000 feet of the project area. The project will not impact any scenic river.

Floodplains

100-Year Floodplain: No Encroachment Within a Special Flood Hazard Area (SFHA)

Floodplain Remarks

The project area does cross through Special Flood Area Zone A, however this project will only include repaving the bridge that carries traffic over this flood area and will not impact the flood area. See FEMA floodplain mapping in Project File/Permits/Floodplains/FEMA FIRM.pdf.

Section 4(f)

Section 4(f): Present; No Programmatic Evaluation or Individual Evaluation Required

Section 4(f) Determination:

de minimis - Cultural Resources

de minimis - Recreational

Section 4(f) Determination Date - de minimis - Cultural Resources 10/07/2026

Section 4(f) Determination Date - de minimis - Recreational 09/09/2026

Section 4(f) Remarks

The project will require 0.20 acres (8,872 square feet) of permanent right-of-way from Rockefeller Park to construct the roundabout and include a sidewalk that action will be completed under a separate project as the property will be remaining with the City of Cleveland as the owner. The City of Cleveland Parks & Recreation Department, the Official with Jurisdiction (OWJ), was notified on July 15, 2026, regarding project impacts and measures to minimize harm to ensure that the project will not adversely affect the recreational activities, features, or attributes that qualify the property for protection. The City of Cleveland Parks & Recreation Department concurred with the measures to minimize harm for the project on July 27, 2026.
A Section 4(f) Determination Request Form (DRF) for Recreational Properties was submitted on September 1, 2026, to ODOT OES. On September 9, 2026, ODOT-OES concluded the proposed project will have a *de minimis* impact.
Below is a statement included in an email from ODOT-OES on October 7, 2026:
This email confirms a Section 4(f) De Minimis finding is applicable to the undertaking, CUY-Wade Park Ave (PID 122338). The subject project is located within the City of Cleveland in Cuyahoga County along Wade Park Avenue between East 66th Street and East 118th Street. The project will improve vehicle and pedestrian safety. Improvements include the replacement of traffic signals with stop signs, replacement of traffic signals with mini roundabouts, the narrowing of existing pavement to 10' per lane and the conversion of restricted parking lanes into protected bike lanes. Additional improvements include curb extensions, ADA ramps, sidewalk repairs, pavement striping, crosswalks, landscaping, and tree planting. The project is located within and adjacent to the historic boundary of properties listed in the National Register of Historic Places (NRHP). The identified resources include: Wade Park Avenue Bridge (SFN 1869485), one of four Rockefeller Park Bridges (NR# 77001051); Ansel Road Apartment Buildings Historic District (NR# 08000589); Rockefeller Park and Cultural Gardens Historic District (NR# 05000382); East Boulevard Historic District (NR# 95001366); Magnolia-Wade Park Historic District (NR# 90001566); and Church of the Holy Spirit Nazarene Baptist Church (SG# 100012414). Minor permanent right-of-way will be required from the Rockefeller Park and Cleveland Cultural Gardens Historic District (NR#05000382) for pedestrian access adjacent to the Martin Luther King (MLK) Boulevard exit and entrance ramps. No contributing features of the historic district will be removed or altered by the project. The new right-of-way required for pedestrian access will not alter the historic integrity of the historic district. No land will be required or contributing features will be altered from the Wade Park Avenue Bridge (SFN 1869485), one of four Rockefeller Park Bridges (NR# 77001051), the Ansel Road Apartment Buildings Historic District (NR# 08000589), the East Boulevard Historic District (NR# 95001366), the Magnolia-Wade Park Historic District (NR# 90001566), and the Church of the Holy Spirit Nazarene Baptist Church (SG# 100012414).
On June 12, 2026, in accordance with 36 CFR 800.5(b) and the Section 106 Programmatic Agreement (Agreement No. 38503) executed June 29, 2023, ODOT-OES determined a finding of "no adverse effect" is applicable to the project and the Wade Park Avenue Bridge (SFN 1869485), one of four Rockefeller Park Bridges (NR# 77001051), Ansel Road Apartment Buildings Historic District (NR# 08000589), Rockefeller Park and Cultural Gardens Historic District (NR# 05000382), East Boulevard Historic District (NR# 95001366), Magnolia-Wade Park Historic District (NR# 90001566), and the Church of the Holy Spirit Nazarene Baptist Church (SG# 100012414). ODOT/OES notified the SHPO of the intent to apply a Section 4(f) De Minimis finding upon approval of the finding of "no adverse effect". On June 26, 2026, the SHPO determined a finding of "no adverse effect" on historic properties is applicable to the project (Refer to the following email dated June 26,2026).
In accordance with 36 CFR Part 774, a Section 4(f) *de minimis* finding is applicable to the CUY-Wade Park Ave PID (122338) project and the Rockefeller Park and Cleveland Cultural Gardens Historic District (NR#05000382).
The Section 4(f) decision documents are included in the Project File/Section 4(f)/Coordination.

Section 6(f)

Section 6(f): Not present

Cultural Resources

Cultural Resources: Present; No Finding of Adverse Effect

Cultural Resources Coordination: No Adverse Effect

Cultural Resources Coordination - ODOT Approval/SHPO Concurrence Date 06/12/2026

Cultural Resources Remarks

A records check of the Ohio State Historic Preservation (SHPO) online mapping system was conducted to identify previously documented cultural resources within the project area. The records check includes resources listed in or determined eligible (DOE) for inclusion in the National Register of Historic Places (NRHP) individually or as a historic district, historic landmarks, resources documented in the Ohio Historic Inventory (OHI), and the Ohio Archaeological Inventory (OAI). Six resources listed in or determined eligible for listing in the NRHP were identified. Identified historic properties include Wade Park Avenue Bridge (SFN 1869485), one of four Rockefeller Park Bridges (NR# 77001051); Ansel Road Apartment Buildings Historic District (NR# 08000589); Rockefeller Park and Cultural Gardens Historic District (NR# 05000382); East Boulevard Historic District (NR# 95001366); Magnolia-Wade Park Historic District (NR# 90001566); and the Church of the Holy Spirit Nazarene Baptist Church (SG# 100012414). Resources listed in the OHI file were also identified adjacent to the project footprint. Refer to Appendix A of the Field Summary History Architecture report available in the project file for the results of the records check.
One archaeological site (CU0322) was documented in association with the survey PSA: 11931 A model of Historic Sites Archaeology in Inner City, 1985 Cuyahoga County. The property now features the Wade Park Elementary School. Due to the urban nature of the project area, results of the records check, modern disturbance, and scope of the project, no further archaeological investigations are warranted.
In accordance with 36 CFR 800.5(b) and the Section 106 Programmatic Agreement (*Agreement No. 38503*) executed June 29, 2023. ODOT/OES has determined a finding of "no adverse effect" is applicable to the project and following NRHP listed properties: Wade Park Avenue Bridge (SFN 1869485), one of four Rockefeller Park Bridges (NR# 77001051); Ansel Road Apartment Buildings Historic District (NR# 08000589); Rockefeller Park and Cultural Gardens Historic District (NR# 05000382); East Boulevard Historic District (NR# 95001366); Magnolia-Wade Park Historic District (NR# 90001566); and the Church of the Holy Spirit Nazarene Baptist Church (SG# 100012414). ODOT/OES intends to make a Section 4(f) De Minimis finding upon SHPO approval of a finding of "no adverse effect".

Tribal Consultation Summary/Remarks:

The Delaware Nation, the Delaware Tribe of Oklahoma, the Miami Tribe of Oklahoma and the Shawnee Tribe were notified of the project's Section 106 effect determination on June 12, 2026. No comment or objections were received within 30 days of the notification.

Environmental Resources Considered

The following environmental resources are present and have been studied for potential impacts:

Regulated Materials

Air Remarks

This project is an Exempt Project per 40-CFR 93.126 (Exempt Project/Air Quality: Bicycle and Pedestrian Facilities/ Safety: Projects that correct, improve, or eliminate a hazardous location or feature; Pavement Resurfacing). No air quality analysis is required.

Noise Remarks

The project does not qualify as a Type I project for noise (i.e., not adding capacity, not moving thru travel lanes equal to or greater than 50% closer to noise sensitive areas) and a noise analysis is not required for the project under 23 CFR 772.

The project involves ROW acquisition, Deep Excavation, or OEPA 513 Landfill Authorization: No

Hazardous Materials - OES Approval Date: 06/04/2026

Regulated Materials Review Remarks:

RMR Screening Form was reviewed by Megan Romanchok, Environmental Specialist 2.

No deep excavation or ROW is required for this project. The project activity is not exempt from OAC Rule 3745-513, however, there are no landfills within 300 feet.

Please note the ROW included in the Section 4(f) portion of this document is for a change of land use from park land to a transportation use and the ownership will remain as the City of Cleveland.

Public Involvement

Public Involvement: Minimum PI Requirements Met; No Minor Public or Agency Controversy on Environmental Grounds

Public Involvement Remarks

On July 24, 2026, project stakeholders and property owners/nearby residents were notified of the resurfacing project via mailed letter and emails. The notification included project details. The notification requested comments to be submitted by August 23, 2025. The City of Cleveland also hosted a project information page on the City's website.

Four comments were received as a result of the comment period. Two responses were provided via email on September 23, 2026. Two responses were mailed via letter on September 24, 2026.

See the public notification letter, stakeholder notification, comment response materials and other public involvement information for the project in the Project File/Public Involvement/Project Information subsection.

Environmental Commitments

Environmental Commitments Yes

Environmental Commitments

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1) Access to Rockefeller Park shall be maintained at all times during construction activities via flagging operations and/or an approved detour.

2) Temporary construction fencing shall be installed along proposed construction limits prior to the start of construction activities to protect the existing Section 4(f) property and the public.

3) Appropriate signage shall be installed to alert users of Rockefeller Park of construction activities, access restrictions or closures, and to direct users to secondary access points.

4) The contractor shall be required to closely coordinate the construction schedule with ODOT and the City of Cleveland Department of Parks and Recreation prior to the start of construction activities.

Preparers and Approvals

Form Preparer:

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Approvals & Electronic Signatures

Approved & Electronically Signed By:	Approval Date:
Thomas Sorge (PROGRAM ADMIN 3)	10/16/2026

Appendix

General

Aerial Map.pdf

County Map.pdf

USGS Quadrangle Topographical Map.pdf

Cultural Resources

SHPO Comments

Transmittal 1 - Effect Determination

Tribal Consultation

Ecological

ODNR Scenic River MOA Conditions

Section 4(f)

OES Recreational 4(f) Determination.pdf

Public Involvement

Project Website.pdf

Public Comments Received.pdf

Public Notification Letter and Mailing List.pdf

Response to Public Comments.pdf

Stakeholder Notification and Mailing List.pdf

Permits

FEMA FIRM.pdf