



# OHIO DEPARTMENT OF TRANSPORTATION

DISTRICT 04  
2088 SOUTH ARLINGTON RD. • AKRON, OH 44306 • 330-786-3100

## Environmental Document

for

**MAH SR 14/165 0.00/1.67 PID 105210**

**Environmental Document Level: C2**

**Approved: 11/18/2024**

**Prepared By: District 4**

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*The environmental review, consultation, and other actions required by applicable Federal environmental laws for this project are being, or have been, carried out by ODOT pursuant to 23 U.S.C. 327 and a Memorandum of Understanding dated December 14, 2020, and executed by FHWA and ODOT.*

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## C2

### Project Information

<b>PID:</b>	105210
<b>Project Sponsor:</b>	DISTRICT 4-PLANNING
<b>ODOT District:</b>	4
<b>Funding Source:</b>	Federal

### C2 Section

#### Project Description:

The Ohio Department of Transportation (ODOT) proposes pavement planing and resurfacing along 13.79 miles of State Routes (SR) 14 and 165 in the city of Salem, village of Beloit and Smith, Goshen and Green Townships, Mahoning County.

The proposed pavement maintenance/resurfacing limits are described below.

- SR 14 from Portage County Line at Straight Line Mile (SLM) 0.00 to the Salem city corporation limits at SLM 7.86 and from the Columbiana County Line at SLM 7.86 to Lisbon Road at SLM 9.99, a total distance of approximately 9.99 miles.

- SR 165 from the Beloit Village limits at SLM 1.67 to SR 14 at SLM 5.47, a total distance of approximately 3.80 miles.

Additional improvements proposed by this project include partial/full depth pavement repairs, linear grading, miscellaneous drainage improvements, existing walk/curb ramp removal, new concrete walk/curb ramp installations and upgrades to comply with the Americans with Disabilities Act (ADA) standards, replacement of guardrail with Type MSG Guardrail and anchor end terminal assemblies, new barrier reflector installations, valve box/manhole/monument box/catch basin adjustments and/or reconstruction, traffic control sign replacement, raised pavement marker replacement and edge line/lane line/center line/channelizing line/stop line/other pavement markings applications throughout the newly paved sections of SR 14 and SR 165.

The project also proposes maintenance on the following six (6) bridges/culverts along SR 14 and SR 165 in the village of Beloit and Smith, Goshen and Green Townships within the pavement maintenance limits:

1. Structure No. MAH-14-0.34/Structure File Number (SFN) 5001048,
2. Structure No. MAH-14-4.57/SFN 5001072,
3. Structure No. MAH-14-9.29/SFN 5001242,
4. Structure No. MAH-14-9.62/SFN 5001277,
5. Structure No. MAH-165-1.67/SFN 5003407, and
6. Structure No. MAH-165-3.23/SFN 5003415.

The proposed bridge maintenance activities on these bridges/culverts are specified in the Project File/General/Project Information subsection as *Project Description Structure Maintenance Activities.pdf*.

Moreover, the project proposes to replace the existing structure on SR 14 over Wetland A and Stream 1 (Structure No. MAH-14-1.98/Structure File Number 5001064), a 10-foot by 4-foot prestressed concrete box beam culvert built in 1997 and deemed in need of replacement based on recent inspection. The culvert will be replaced with a new 42-foot long 12-foot by 5-foot four-sided box culvert with rock channel protection on the outlet and riprap on the inlet. Mapping that depicts the project location on United States Geological Survey (USGS) 7.5-Minute Topographic Quadrangle Mapping is included in the Project File/General/Project Information subsection as *USGS Quadrangle Topographical Map.pdf*.

During project construction, a minimum of one 10-foot bidirectional lane of traffic shall be maintained on SR 165. On SR 14, a minimum of one 10-foot bidirectional lane of traffic shall be maintained, except when it will be necessary to



close SR 14 at the bridge site for a maximum of twenty-one (21) consecutive calendar days. The official detour route for this closure will utilize U.S. Route (USR) 224 and State Route 534, however, a local traffic detour route will also be established to maintain access for emergency/public services. Construction, lane restriction and roadway closure/detour information will be posted within the project construction limits, on all intersecting side roads and on the project webpage, prior to the start of project construction. Access shall be maintained to all adjacent properties, businesses and intersecting side streets for the duration of the construction project. Substantial traffic disruptions are not expected during project construction.

To facilitate the bridge replacement at MAH-14-1.98, a total of 0.190 acre of new permanent standard highway easement right-of-way and 0.216 acre of temporary right-of-way will be acquired from one (1) property owner. See the right-of-way plans for the project in the Project File/General/Project Information subsection as *Final Right-of-Way Plans.pdf*.

Existing utilities within the project study areas will not be impacted/relocated to construct the project. The project proposes to impact a total of 71 linear feet of stream channel (2 streams), 150 linear feet of ditch line (1 ditch) and eliminate a total of 0.012-acre of jurisdictional wetlands (1 wetland). The proposed stream, ditch and wetlands impacts are associated with the proposed work at MAH-14-1.98 and MAH-14-9.29. See the latest stream, ditch and wetlands impact information for the project in the Permit Determination Request in the Project File/Permits/Waterways subsection and the Ecological Tab.

The project will not impact any other environmentally sensitive resources within the project study areas.

The environmental document and associated studies, as applicable, were approved using the Stage 3 Design plans and Final Right-of-Way Plans for the project. A copy of the Stage 3 Design plans and Final Right-of-Way Plans for the project is included in the Project File/General/Project Information subsection as *Stage 3 Design.pdf* and *Final Right of Way Plans.pdf*.

The estimated total project cost specified in Ellis is less than the total project cost specified in the ODOT State Fiscal Years 2024 - 2027 Statewide Transportation Improvement Program (STIP).

The next phase of the proposed project is listed on the STIP:

Yes

**Ellis STIP Details**

Phase	Current STIP Reference
ENV	105210: 24-27 STIP
RW	105210: 24-27 STIP
CO	105210: 24-27 STIP

The current cost estimate is in line with existing federal procedures for Ohio STIP Amendments and Administration Modifications:

Yes

Select the appropriate project type:

(26) Modernization of a highway by resurfacing, restoration, rehabilitation, reconstruction, adding shoulders, or adding auxiliary lanes (including parking, weaving, turning, and climbing lanes), if the action meets the constraints in paragraph I of this section. **Examples include: Joint or limited use of right-of-way where the proposed use would have minimal or no adverse social (including highway safety), economic or environmental impacts; Installation of new noise walls and other new noise mitigation projects; Construction of highway safety and truck escape ramps; Construction of bicycle lanes and pedestrian walkways, sidewalks, shared-use paths, or facilities and trailhead parking that do not otherwise qualify for a C1 designation; Beautification or facility improvement projects (i.e. landscaping, curb and gutter installation and replacement, ADA ramps/curb ramps, installation of park benches, decorative lighting,**



etc.); **Construction of alternative energy facilities (fuel tank farms, wind turbines, etc.)**

(28) Bridge rehabilitation, reconstruction, or replacement or the construction of grade separation to replace existing at-grade railroad crossings, if the actions meet the constraints in 23 CFR 771.117(e). **Examples include: Railroad projects that close or relocate at-grade crossings**

**In accordance with 23 CFR 771.117(e), the proposed project cannot be processed as a C2 CE, if it involves -**

1. **a.** Acquisition of more than a minor amount of ROW (exceeds strip takes)
2. **b.** Residential or non-residential displacements
3. **c.** A U.S. Coast Guard permit or an Individual Section 404 permit under the Clean Water Act
4. **d.** A Section 106 finding of *Adverse Effect*
5. **e.** Section 4(f) impacts greater than de minimis
6. **f.** A finding of *May Affect, Likely to Adversely Affect* to Threatened and Endangered Species
7. **g.** Construction of temporary access, or the closure of existing road, bridge, or ramps, that would result in major traffic disruptions
8. **h.** Changes in access control
9. **i.** Floodplain encroachment other than functionally dependent uses (e.g., bridges, wetlands) or actions that facilitate open space use (e.g., recreational trails, bicycle and pedestrian paths)
10. **j.** Construction activities in, across or adjacent to a river component designated or proposed for inclusion in the National System of Wild and Scenic Rivers
11. **k.** No minor public or agency controversy on environmental grounds (no opposition from any organized groups or agencies and no unresolved environmental coordination)
12. **l.** A full Environmental Justice Analysis Report (EJAR) is required (the project must be processed as a D-level CE or higher-level document). If a memo-to-file/letter/IOC-format EJAR Short Report is determined to be the appropriate level of documentation, contact OES regarding NEPA document level.

**For certification purposes, documentation is required to illustrate no significant impacts will occur to the following environmental resources and that no unusual circumstances exist that would warrant a higher level of NEPA document. Upload all supporting documentation to the project file.**

#### Ecological

<b>Waterways:</b>	Present; No Coast Guard, Individual 404, and/or Section 10 Permit required
<b>Waterways Permit Type:</b>	Permit Determination and/or Permit Application Approval Pending
<b>Isolated Wetland Permit</b>	No
<b>Will any wetlands be impacted?</b>	Yes
<b>Endangered Species:</b>	Present; No finding of May Affect, Likely to Adversely Affect



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**Endangered Species - Coordination**

May Affect, Not Likely to Adversely Affect

**Endangered Species - Coordination Date**

07/31/2024

**Endangered Species - Critical Habitat Present/Impacted**

Indiana bat

Northern long-eared bat

**Endangered Species - Other Critical Habitat Present/Impacted:**

Yes

**Endangered Species - Other Description:**

The project proposes to remove 0.04 acre of suitable wooded habitat for federal-/state-listed bats.

**Scenic Rivers**

No National Wild and Scenic River Within 1000 Feet of the Proposed Project Area

**Scenic Rivers Remarks**

National or state wild and scenic rivers are not present within 1,000 feet of the project limits.

**Floodplains**

**100-Year Floodplain:**

Encroachment Within the SFHA is a Functionally Dependent Use

**EO 11988 Compliance Met**

Yes

**NFIP Coordination and Documentation Completed**

Yes

**NFIP Local Floodplain Coordinator Notification Date:**

11/12/2024

**Floodplain Remarks**

ODOT District 4 Environmental Section personnel reviewed the FEMA FIRM mapping for the project study areas and determined the proposed bridge/culvert maintenance activities at the MAH-14-0.34, MAH-14-4.57 & MAH-165-1.67 locations will be performed within designated Special Flood Hazard Area (SFHA) Zone AE floodplains. However, the work being performed within the Special Flood Hazard Areas is considered maintenance that will not change the alignment, grade or hydraulic capacity of the stream(s) and, therefore, are exempt from the normal permit process required for work encroaching on a SFHA. Floodplain coordination is not required for the project, however, letters were sent to the local floodplain administrator as a courtesy notification of the project and proposed bridge/culvert maintenance activities within each designated SFHA. See the floodplains documentation for the project in the Project File/Permits/Floodplains subsection.

**Section 4(f)**

**Section 4(f):**

Not present

**Section 4(f) Remarks**

Recreational properties and/or historic sites are not located within and/or immediately adjacent to the project study areas.

**Section 6(f)**



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**Section 6(f):**

**Not present**

### **Cultural Resources**

**Cultural Resources:**

**Present; No Finding of Adverse Effect**

**Cultural Resources Coordination:**

**Minimum Potential to Cause Effect  
Appendix B**

**Cultural Resources Coordination - ODOT Approval/SHPO  
Concurrence Date**

**10/09/2024**

### **Cultural Resources Remarks**

The undertaking is limited to roadway pavement upgrades, the replacement of one bridge structure, and maintenance directed towards six other structures in rural Beloit, Smith, Goshen, and Green Townships, Mahoning County, Ohio. The effort will extend eastward and westward from Salem, Ohio. Resurfacing will extend for a total of 13.79 miles along SR 14 and SR 165. The MAH-14-1.98 concrete box beam bridge over the West Branch of Mill Creek will be totally replaced. Work on the six other highway bridges is limited to deck overlays, waterproofing, backwall and abutment repairs, railing replacements, channel clean outs, and scour prevention efforts. Roadway and most of the bridge maintenance activities will focus entirely within the existing right-of-way. However, very minor right-of-way will be required particularly where channel clean out is proposed which will only impact existing areas of eroded stream channel. The project will not impact any buildings, and no relocation will be required.

The area of potential effects (APE) is limited to the existing right-of-way and the space needed for ancillary bridge maintenance. The literature search identified scattered inventoried buildings (OHI) and very scattered archaeological resources (OAI) alongside but beyond the right-of-way limits of SR 14 and SR 165. The research concluded there are no known archaeological sites, no inventoried buildings, and no listed or eligible NR properties are found in the project area or the APE. The MAH-14-1.98 bridge replacement will involve SFN 5001064, a Type 505N Precast Concrete Box Beam structure built in 1997. Repairs will also occur at a second Type 505N Concrete Box Beam bridge (SFN 5001048 built in 1991), a Type 101 Concrete Slab Simple bridge (SFN 5001072 built in 1997), a Type 319N Steel Culvert Filled bridge (SFN 5001242 built in 1974), a Type 119N Concrete Culvert Filled bridge (5001277 built in 1998), and two Type 107N Concrete Frame bridges (SFN 5003407 and SFN 5003415 both installed in 2010). These structures are not considered eligible for the National Register based on the Ohio DOT Historic Bridge Inventory (accepted April 28, 2010). The replacement or repair of non-historic bridges and general roadway maintenance work requiring minor right-of-way are project types exempt from further cultural resource consideration by the 6/29/23 Cultural Resource PA (Agreement 38503), when they are beyond the boundary of a historic property and as long as no contributing component of a historic district will be removed or altered by construction.

Therefore, in accordance with Stipulation V(C)(1) and Appendix B of the Section 106 Programmatic Agreement executed on June 29, 2023 (Agreement No. 38503), ODOT-OES has determined that the proposed project is a type of undertaking that has 'minimal potential to cause effects' to historic properties and is not a part of a larger undertaking. See the cultural resources documentation for the project in the Project File/Cultural Resources/Project Information subsection and the Cultural Resources Tab.

### **Environmental Resources Considered**

**The following environmental resources are present and have been studied for potential impacts:**

**Regulated Materials**

#### **Air Remarks**

Air quality studies or coordination are not required for this project. Project meets the requirements of 40CFR93.126 - Exempt Projects. See the Air Quality documentation for the project in the Project File/Air/Project Information subsection.

#### **Noise Remarks**



The project does not qualify as a Type I project for noise (i.e., not adding capacity, not moving thru travel lanes equal to or greater than 50% closer to noise sensitive areas) and a noise analysis is not required for the project under 23 CFR 772.

**The project involves ROW acquisition, Deep Excavation, or OEPA 513 Landfill Authorization:**

Yes - Screening

**Regulated Materials Review Screening:**

No Further Regulated Materials Review

**Regulated Materials Review Screening - DEC/OES Approval Date:**

11/12/2024

**Regulated Materials Review Remarks:**

Based on the information in the Regulated Materials Review (RMR) Form completed for the project, further RMR activities or special materials management are not warranted for the project. See the RMR documentation for the project in the Project File/RMR/Reports and Coordination subsections.

**Environmental Justice**

Projects that meet C2 criteria must be in accordance with ODOT's EJ Guidance and activities conducted for Public Involvement are commensurate to the project's type and scope of work.

**Environmental Justice Populations**

Present; No EJAR Required, Does Not Exceed EJ Guidance Criteria, and No Issues Raised During Public Involvement

**Identified Environmental Justice Populations**

Census Block Group #	% Minority	% Low Income
390998130001	0	24
390998130003	4	52
390998130004	6	37
390998133001	3	24
390998133002	3	28
390998133003	0	48
390998134003	8	33

**Environmental Justice Remarks**

A review of the ODOT Transportation Information Mapping System (TIMS) indicated Environmental Justice populations within the proposed project area. No businesses or residences will be acquired or relocated as part of the project. The proposed project will have no disproportionately high and adverse effects to minority or low-income populations based upon the table above and attached mapping and no concerns related to impacts on Environmental Justice were raised as a result of public involvement activities conducted as part of the proposed project. Therefore, in accordance with the protections of Executive Order 12898 and FHWA Order 6640.23A, no further analysis is required for the project. See Environmental Justice documentation for the project in the Project File/Environmental Justice/Project Information subsection and public involvement documentation for the project in the Project File/Public Involvement/Project Information subsection.

**Public Involvement**



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**Public Involvement:**

Minimum PI Requirements Met; No  
Minor Public or Agency Controversy  
on Environmental Grounds

**Public Involvement Remarks**

ODOT District 4 conducted various public involvement activities for the project including a press release, ODOT website posting, and notifications to property owners/business owners/stakeholders (public officials and emergency/public service providers). A news article about the project was published by WFMJ. Comments were requested by all public involvement activities conducted for the project. A written comment was received as a result of the public involvement activities performed for the project. The comment was responded to directly. See the public involvement documentation for the project, including the received comment and response to comment, in the Project File/Public Involvement/Project Information subsection.

**Environmental Commitments**

**Environmental Commitments**

Yes



## Ecological

### Wetlands

ESR Name:	Wetland ID:	Hydrologic connection:	Wetland category:	Estimated total size (ac.):	Total estimated impact area by alternative (ac.):
MAH-14-1.98	Wetland A	Adjacent	Category 1	1.31	0.011
MAH-14-9.29	Wetland B	Adjacent	Category 1	0.01	0.01

Has an Approved and/or Preliminary Jurisdictional Determination been made by the USACE? No

Total impact to all wetlands (ac.): 0.021

Total acres of non-isolated wetlands impacted: 0.021

Total acres of isolated wetlands impacted: 0

In accordance with Executive Order 11990 - USDOT Order 5660.1A, this Wetland Finding has been prepared to document that wetlands have been avoided to the extent possible to minimize the long and short term adverse impacts associated with the destruction or modification of wetlands, and to document that there are no practicable alternatives to avoid construction in wetlands.

An analysis of the 'Do Nothing' alternative indicates that it is not practicable because (check all that apply):

It Would Not Correct Existing Condition and Maintenance Problems.

An analysis of improvements that avoid all wetland impacts indicates that they are not practicable because (check all that apply):

They Will Substantially Increase Project Costs.

They Will Not Meet the Identified Needs of the Project.

**Include justification supporting the decisions noted above:**

The No Build alternative does not meet the project's Purpose & Need to improve deteriorated and deficient structure conditions. Each project footprint has been reduced to the maximum extent practicable. Implementation of additional measures to further reduce each impact footprint is not feasible or warranted based on the purpose and need of the project; the location of the aquatic resource relative to the project location; and the overall minor impacts of the project as currently designed.



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All practicable measures have been considered and incorporated into the project design to avoid, minimize, wetland impacts. The wetland impact minimization measures that will be followed for the project are documented in the environmental commitments for the project. Wetland mitigation for unavoidable impacts will be provided if required by the Clean Water Act or Ohio isolated wetland law, as regulated by the US Army Corps of Engineers and Ohio EPA regulations (33 CFR parts 325 and 332 and 40 CFR part 230, and OAC 3745-01-54), and (ORC 6111.027). No practicable alternatives exist for the proposed construction in wetlands, and the proposed action includes all practicable measures to minimize harm to the wetlands that may result from such use.

**Remarks:**

See wetlands and other ecological resource impact information in the Permit Determination Request in the Project File/Permits/Waterways subsection and the ecological reports provided in the Project File/Ecological/Reports subsection.



## Environmental Commitments

### C2

1) The project designer shall incorporate the following note into the plans: WETLAND AVOIDANCE - MAH-14-9.29: NO EXCAVATION, GRADING, OR FILLING OPERATIONS SHALL BE PERFORMED IN WETLAND B DELINEATED BEYOND THE PROJECT CONSTRUCTION LIMITS AND DEPICTED IN THE PROJECT PLANS AND/OR THE ECOLOGICAL RESOURCES MAPPING AVAILABLE FOR VIEWING AT THE ODOT DISTRICT 4 OFFICE LOCATED AT 2088 SOUTH ARLINGTON ROAD, AKRON, OH. UNDER NO CIRCUMSTANCES SHALL THE CONTRACTOR STORE MECHANICAL EQUIPMENT (LIFT, BACKHOE, EARTH MOVING EQUIPMENT, ETC.) AND/OR MATERIALS IN ANY WETLANDS, ETC. ODOT CONSTRUCTION AND MATERIALS SPECIFICATIONS SECTION 107.10 (PROTECTION AND RESTORATION OF PROPERTY) PROHIBIT THE CONTRACTOR FROM CREATING STAGING AREAS NEAR STREAMS AND/OR WETLANDS.

2) The project designer shall incorporate the following note into the plans: ENDANGERED SPECIES HABITAT - INDIANA BAT/NORTHERN LONG-EARED BAT/TRI-COLORED BAT: MAH-14-9.29: THE AFOREMENTIONED PROJECT SITE IS LOCATED WITHIN THE KNOWN HABITAT RANGES OF THE FEDERALLY LISTED AND PROTECTED INDIANA BAT, NORTHERN LONG-EARED BAT AND TRI-COLORED BAT. NO TREES SHALL BE REMOVED AT THIS LOCATION FROM APRIL 1 THROUGH SEPTEMBER 30. ALL NECESSARY TREE REMOVAL SHALL OCCUR FROM OCTOBER 1 THROUGH MARCH 31. THIS REQUIREMENT IS NECESSARY TO AVOID AND MINIMIZE IMPACTS TO THESE SPECIES AS REQUIRED BY THE ENDANGERED SPECIES ACT. FOR THE PURPOSES OF THIS NOTE, A TREE IS DEFINED AS A LIVE, DYING, OR DEAD WOODY PLANT, WITH A TRUNK THREE INCHES OR GREATER IN DIAMETER AT A HEIGHT OF 4.5 FEET ABOVE THE GROUND SURFACE, AND WITH A MINIMUM HEIGHT OF 13 FEET.

3) The project designer shall incorporate the following note into the plans: WATERWAY PERMIT COMPLIANCE: THE OHIO DEPARTMENT OF TRANSPORTATION WILL OBTAIN ALL NECESSARY WATERWAY PERMITS PRIOR TO PROJECT CONSTRUCTION. THE CONTRACTOR IS NOT AUTHORIZED TO PLACE ANY FILL OR WORK WITHIN ANY WATERWAY BELOW THE ORDINARY HIGH WATER MARK ELEVATION DURING CONSTRUCTION UNTIL THE PERMIT(S) ARE OBTAINED FOR THE PROJECT.



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### **Preparers and Approvals**

**Form Preparer**

District 4  
Contact: Edward Deley  
330-786-4930  
Edward.Deley@dot.ohio.gov

**Supporting Form Preparer(s):**

Mark Andrasik  
Sean Carpenter

### **Approvals & Electronic Signatures**

<b>Approved &amp; Electronically Signed By:</b>	<b>Approval Date:</b>
Edward Deley (PROGRAM ADMIN 3)	11/18/2024



## Appendix

### General

Aerial Map.pdf

County Map.pdf

Final Right of Way Plans.pdf

Project Description Structure Maintenance Activities.pdf

USGS Quadrangle Topographical Map.pdf

### Air

District Determination - No Air Analysis Required.pdf

### Cultural Resources

Minimal Potential to Cause Effect - Appendix B

Records Check.pdf

### Ecological

ODNR Scenic River MOA Conditions

USFWS/ODNR Ecological MOA Conditions

### Other Resources

Urbanized Area Map.pdf

### Environmental Justice

Census Mapping.pdf

### Public Involvement

Emergency and Public Services Notification List.pdf

Emergency and Public Services Notification.pdf

News Article.pdf

ODOT Website Posting.pdf

Press Release.pdf

Property Owner Notification Letter.pdf

Public Comments Received.pdf

Public Notification Mailing List.pdf

Response to Public Comments.pdf

Right-of-Entry Notification and Mailing List.pdf



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**Permits**

District Determination - No Floodplain Impacts.pdf

FEMA FIRM.pdf

ODOT Form LD-53.pdf