



# OHIO DEPARTMENT OF TRANSPORTATION

DISTRICT 04  
2088 SOUTH ARLINGTON RD. • AKRON, OH 44306 • 330-786-3100

## **Environmental Document**

for

## **STA Pittsburg/Mt Pleasant RAB PID 107649**

**Environmental Document Level: C2**

**Approved: 6/7/2021**

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*The environmental review, consultation, and other actions required by applicable Federal environmental laws for this project are being, or have been, carried out by ODOT pursuant to 23 U.S.C. 327 and a Memorandum of Understanding dated December 14, 2020, and executed by FHWA and ODOT.*

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C2

**PID:** 107649  
**Project Sponsor:** STARK COUNTY ENGINEER  
**ODOT District:** 4  
**Funding Source:** Federal  
**Private Funding:** No

**Project Description:**

The Stark County Engineer (SCE) proposes to construct a 1/2-lane modern roundabout at the Pittsburg Avenue (CR 216)/Mt. Pleasant Street (TR 7)/Mayfair Road intersection in Jackson Township, Stark County, and the city of Green, Summit County. Additional improvements proposed by this project include roundabout approaches widening/reconstruction, drainage reconstruction, new retaining wall installation, new sidewalk construction, new curb ramp installations to comply with the Americans with Disabilities Act (ADA) standards, driveway approach reconstruction, new lighting installation, new traffic signage installation and new center line/edge line/other pavement marking applications.

Mapping that depicts the project on United States Geological Survey (USGS) 7.5-Minute Topographic Quadrangle Maps is included in the Project File/General/Project Information subsection as USGS Quadrangle Topographical Map.pdf.

Acquisitions of new permanent strip, permanent utility easements and temporary rights-of-way are required from four (4) parcels at the Pittsburg Avenue/Mt. Pleasant Street intersection to construct the project. Detailed right-of-way take acreage information is not available for the project at the time of the environmental documentation preparation. See the preliminary right-of-way plan information for the project in the Project File/General/Project Information subsection as Right of Way Plan Sheets.pdf.

Relocations of existing utilities within the project study area will be necessary to construct the project. These utility relocations will occur within the existing and proposed permanent strip and permanent utility easement rights-of-way. Utilities will not be permanently removed to construct the project. Coordination with the utility companies affected by the proposed construction activities was conducted for the project during its preliminary engineering phase and will continue during its detailed design phase.

Project Construction will be completed in 4 phases. Phase 1 will require closure of the east approach of Mt. Pleasant Street for up to 90 consecutive days for reconstruction of the roadway and construction of the proposed new retaining wall. Traffic will be maintained via detour. Phase 2 will require closure of the west approach of Mt. Pleasant Street for up to 60 consecutive days for reconstruction of the roadway. During this phase, the east approach of Mt. Pleasant Street will be open to traffic, however, will not be able to access the intersection with Pittsburg Road. Phase 3 will require closure of the entire intersection for up to 30 consecutive days for construction of the proposed center island. Traffic will be maintained via detour. Phase 4 will require closure of both the north and south approaches of Pittsburg Avenue for reconstruction of the roadway. Traffic will be maintained via detour. Construction and roadway closure/detour information will be posted within the project construction limits prior to the start of project construction. Access shall be maintained to all adjacent properties and businesses during project construction. Substantial traffic disruptions are not expected during project construction.

A Section 106 Records Check literature review was performed for the project. No previously recorded history/architecture properties or archaeological sites are reported within or adjacent to the project area of



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potential effects (APE). The project was originally designed to avoid and minimize impacts to the Mt. Pleasant Church of the Brethren property and cemetery located in the southeast quadrant. To accomplish this, the proposed intersection was offset to the west and will largely impact a landscaped commercial property in the southwest quadrant and vacant ground in the northwest quadrant. The Ohio Department of Transportation (ODOT) Office of Environmental Services (OES) previously determined a finding of 'no historic properties affected' was applicable to the undertaking in accordance with 36 CFR §800.4(d)(1) and the Section 106 Programmatic Agreement (Agreement No. 19319) executed November 8, 2017 and amended July 11, 2019. Since the previous Section 106 determination, the project scope has been refined and, consequently, new minor strip permanent and temporary rights-of-way will be required from the lawn area adjacent to the Mt. Pleasant Church of Brethren. Only one property fifty years of age or older was identified within the APE: the Mt. Pleasant Church of the Brethren located at the southeast corner of the intersection. A review of the Stark County auditor's website identified the church's date of construction as 1877 with an effective date of 1977. Additional alterations were made to the property between 1997 and 2005.

ODOT OES completed an archaeological field review for the project that identified and confirmed widespread modern disturbances resulting from modern commercial development and associated grading, roadway construction and underground utility installation. Soil coring across a vacant field in the northwest quadrant revealed severely eroded and partially disturbed conditions. Based on this information, no substantive archaeological sites will be affected by the project and no further archaeological investigations were recommended for the project. The previous ODOT OES determination concluded the church located at the southeast quadrant of the intersection featured diminished integrity and that no further history/architecture investigations were warranted for the project. Due to the change in scope, the National Register eligibility of the church was again reviewed by ODOT OES and ODOT OES concluded this determination is still applicable for the project. Religious properties must meet Criteria Consideration A of the National Register to be eligible for inclusion in the National Register of Historic Places (NRHP). The National Register Bulletin 15 How to Apply the National Register Criteria for Evaluation states, 'A religious property is eligible if it derives its primary significance from architectural or artistic distinction or historical importance' (US Department of the Interior NPS 1990; revised 1991, 1995: 26). In summary, the Mt. Pleasant Church of Brethren property is not representative of architectural or artist distinction or historical importance. No additional history/architecture investigations are warranted for the project.

In accordance with Stipulation V(C)(2) of the Section 106 Programmatic Agreement between FHWA, ODOT, Ohio SHPO, and ACHP executed November 08, 2017 (Agreement No. 19319) and amended on July 11, 2019, ODOT OES determined a finding of 'no historic properties affected' is the appropriate finding for the project. No further cultural resource investigation is required pending completion of a 15-day review and comment period at the Ohio State Historic Preservation Office (SHPO). The SHPO was afforded a 15-day review/comment period for the project and ODOT OES did not receive any SHPO comments about the project. See the Cultural Resources documentation for the project in the Project File/Cultural Resources/Project Information subsection and the Cultural Resources tab.

The Stark Parks Master Plan includes a bike lanes/trail in the project area. However, the park district does not own any land in the project area and has not formally designated a trail in this area. In accordance with 23 CFR 774 and the FHWA Section 4(f) Policy Paper, Section 4(f) does not apply to the future trail. See the Section 4(f) determination for the project in the Project File/Section 4(f)/Coordination subsection as ODOT OES Determination - Section 4(f) Not Applicable.pdf.

Based on the information in the Regulated Materials Review (RMR) Form completed for the project, ODOT OES agreed that further RMR activities or special materials management are not warranted for the project. See the RMR documentation for the project in the Project File/ESA/Reports and Project Information subsections.

Additionally, this project is considered ecologically exempt under the Ecological MOA (Agreement 19394). See the Ecologically Exempt STA-Pittsburg - Mt Pleasant RAB.pdf for the project in the Project



File/Ecological/Reports subsection.

Environmental personnel of Lawhon & Associates, Inc., the project environmental consultant, reviewed the FEMA FIRM for the project study area and determined the project is located in proximity to a special flood hazard area (SFHA). However, the project does not involve any fills or elevation changes within a mapped floodplain or floodway or other SFHA. See the floodplains documentation for the project in the Project File/Permits/Floodplains subsection.

The project will not impact any environmentally sensitive resources within the project study area.

See continuation of the project description in the Project File/General/Project Information subsection as Project Description Continued.pdf.

STIP Reference #:

107649: 21-24 STIP.

**Select the appropriate project type:**

(26) Modernization of a highway by resurfacing, restoration, rehabilitation, reconstruction, adding shoulders, or adding auxiliary lanes (including parking, weaving, turning, and climbing lanes), if the action meets the constraints in paragraph (e) of this section. *Examples include: Joint or limited use of right-of-way where the proposed use would have minimal or no adverse social (including highway safety), economic or environmental impacts; Installation of new noise walls and other new noise mitigation projects; Construction of highway safety and truck escape ramps; Construction of bicycle lanes and pedestrian walkways, sidewalks, shared-use paths, or facilities and trailhead parking that do not otherwise qualify for a C1 designation; Beautification or facility improvement projects (i.e. landscaping, curb and gutter installation and replacement, ADA ramps/curb ramps, installation of park benches, decorative lighting, etc.); Construction of alternative energy facilities (fuel tank farms, wind turbines, etc.)*

In accordance with 23 CFR 771.117(e), the proposed project cannot be processed as a C2 CE, if it involves -  
 a. Acquisition of more than a minor amount of right-of-way  
 b. Residential or non-residential displacements  
 c. A Coast Guard, Individual Section 404 and/or a Section 10 permit  
 d. A Section 106 finding of Adverse Effect  
 e. A Section 4(f) Programmatic or Individual Evaluation  
 f. A finding of May Affect, Likely to Adversely Affect to Threatened and Endangered Species  
 g. Construction of temporary access, or the closure of existing road, bridge, or ramps, that would result in major traffic disruptions  
 h. Changes in access control  
 i. Floodplain encroachment other than functionally dependent uses (e.g., bridges, wetlands) or actions that facilitate open space use (e.g., recreational trails, bicycle and pedestrian paths)  
 j. Construction activities in, across or adjacent to a river component designated or proposed for inclusion in the National System of Wild and Scenic Rivers  
 k. No minor public or agency controversy on environmental grounds ( no opposition from any organized groups or agencies and no unresolved environmental coordination )  
 l. If an EJ Analysis Report is required, the project must be processed as a D-level CE or higher level document For certification purposes, documentation is required to illustrate no significant impacts will occur to the following environmental resources and that no unusual circumstances exist that would warrant a higher level of NEPA document. Upload all supporting documentation to the project file.

**Waterways:**

Not Present

**Will any wetlands be impacted?**

No

**Endangered Species:**

No Impacts to Protected Species and Critical Habitat

**100-Year Floodplain:**

Encroachment Within the SFHA is a Functionally Dependent Use

**EO 11988/NFIP Coordination and Documentation Completed:**

Yes



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<b>NFIP Local Floodplain Coordinator Notification Date:</b>	04/21/2021
<b>Section 4(f):</b>	Not present
<b>Section 6(f):</b>	Not present
<b>Cultural Resources:</b>	Present; No Finding of Adverse Effect
<b>Cultural Resources Coordination:</b>	No Historic Properties Affected
<b>Cultural Resources Coordination - ODOT Approval/SHPO Concurrent Date</b>	05/06/2021

**Tribal Consultation Summary/Remarks:**

Delaware Tribe of Oklahoma was notified of the project on December 3, 2020, and again on May 6, 2021. The Tribe did not provide any response within the 30-day comment periods.

Projects that meet C2 criteria are not anticipated to have impacts to the following environmental resources. If resources are present, documentation is only required if there is a potential for impacts.

<b>Air Quality:</b>	Studies Not Required
<b>Air Quality - Coordination with OES:</b>	No
<b>Noise:</b>	Studies Not Required
<b>Noise Coordination - OES Approval Date:</b>	
<b>Hazardous Materials - ESA Screening Conducted</b>	Yes
<b>Hazardous Materials - OES Approval Date:</b>	01/28/2021
<b>Phase I ESA Warranted Based on Coordination with OES:</b>	No Further Studies Warranted
<b>Farmland:</b>	Urbanized Area; No Impacts in Accordance With the Farmland MOU and 7 CFR 658
<b>Scenic Rivers</b>	No National Wild and Scenic River Within 1000 Feet of the Proposed Project Area

Projects that meet C2 criteria must be in accordance with ODOT's UP Guidance and activities conducted for Public Involvement are commensurate to the project's type and scope of work.

<b>Underserved Populations</b>	Does Not Exceed UP Guidance Criteria; No UP Analysis Report Required and No UP Issues Raised During Public Involvement
<b>Public Involvement:</b>	Minimum PI Requirements Met; No Minor Public or Agency Controversy on Environmental Grounds
<b>Environmental Commitments</b>	No



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## **Environmental Commitments**



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### **Preparers and Approvals**

**Form Preparer:** Libby Rushley  
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**Supporting Form Preparer(s):** Brian Peck  
Joshua Sturges  
Jessica Stratigakos  
Thomas Powell

### **Approvals & Electronic Signatures**

<b>Approved &amp; Electronically Signed By:</b>	<b>Approval Date:</b>
Edward Deley (PROGRAM ADMIN 3)	6/7/2021



## Appendix

### General

Aerial Map.pdf

County Map.pdf

Project Description Continued.pdf

STIP Listing.pdf

USGS Quadrangle Topographical Map.pdf

### Alternatives

ODOT Acceptance - Feasibility Study.pdf

### ESA

Project Related OES Decision - ESA.pdf

### Cultural Resources

Records Check.pdf

SHPO Comments

Transmittal 1 - Effect Determination

Transmittal 2 - Effect Determination Re-evaluation

Tribal Consultation

### Ecological

ODNR Scenic River MOA Conditions

### Other Resources

Urbanized Area Map.pdf

Water Source Protection Area Map.pdf

Well Log Data.pdf

### Section 4(f)

ODOT OES Determination - Section 4(f) Not Applicable.pdf

### Section 6(f)

LWCF Grant Listing.pdf

### Underserved Populations

Census Mapping.pdf

Underserved Populations Documentation Form.pdf



**Public Involvement**

Comment Summary and Response to Public Comments.pdf  
News Article - WHBC Radio Web Article 4-7-2021 AM.pdf  
News Article - WHBC Radio Web Article 4-7-2021 PM.pdf  
Paid Notification Advertisement .pdf  
Press Release Distribution - Media Officials and Public EMS.pdf  
Public Comments Received.pdf  
Public Involvement Summary.pdf  
Public Meeting - City of Green Website Page Snap Shot.pdf  
Public Meeting - Stark County Website Page Snap Shot.pdf  
Public Meeting Comment form.pdf  
Public Meeting Exhibit - Project Information.pdf  
Public Meeting Exhibit - Right of Way.pdf  
Public Meeting Exhibit - Roundabout Design.pdf  
Public Meeting Notification - Press Release.pdf  
Public Meeting Presentation.pdf

**Permits**

FEMA FIRM.pdf  
SCEO Determination - No Floodplain Impacts.pdf